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**UNITED STATES DISTRICT COURT  
FOR THE NORTHERN DISTRICT OF CALIFORNIA**

AARON SENNE, *et al.*,

Plaintiffs,

vs.

OFFICE OF THE COMMISSIONER OF  
BASEBALL, an unincorporated association  
doing business as MAJOR LEAGUE  
BASEBALL, *et al.*

Defendants.

Case No. CV 14-00608 JCS (consolidated with  
3:14-cv-03289-JCS)

Hon. Joseph C. Spero

**DEFENDANTS' MOTION IN LIMINE NO.  
7 TO PRECLUDE REFERENCES TO  
LOBBYING EFFORTS**

Date:

Time: 9:30 am

Place: Courtroom G, 15th Floor

1 Defendants respectfully move in limine to preclude any evidence of, or reference to,  
2 lobbying efforts by Defendants, including with reference to the Save America’s Pastime Act  
3 (“SAPA”), state legislative efforts, or other advocacy for legal reforms.

4 First, and most simply, such evidence or argument would not be relevant to any issue in the  
5 case. Defendants’ liability under the laws on which the jury will be instructed does not rise or fall on  
6 any efforts to change those laws. Nor can Defendants be held liable under those laws, or held liable  
7 in a greater amount, to compensate for greater liability that might have applied if SAPA had not  
8 passed. Any use that this jury would make of efforts to change applicable laws, whether successful  
9 or unsuccessful, could only be for an improper purpose. Such references accordingly are unfairly  
10 prejudicial without offering any probative value, and should be prohibited.

11 Second, any suggestion that Defendants should be held liable because they exercised a right  
12 to petition state legislatures or Congress for a change in law would violate the *Noerr-Pennington*  
13 doctrine, which immunizes those “who petition any department of the government for redress.”  
14 *Theme Promotions, Inc. v. News Am. Mktg. FSI*, 546 F. 3d 991, 1006 (9th Cir. 2008); *see generally*  
15 *Sosa v. DirecTV, Inc.*, 437 F.3d 923 (9th Cir. 2006). Though originally a creature of antitrust law,  
16 the doctrine now applies to immunize petitioning parties from liability for petitioning activity in any  
17 context, and includes both statutory liability and on common law claims. *Theme Promotions*, 546  
18 F.3d at 1007. Indeed, the “breathing space” that the First Amendment requires for such petitioning  
19 activity extends the protection of the *Noerr-Pennington* doctrine beyond direct petitions to include,  
20 for example, letters threatening litigation – that is, threatening to engage in protected activity. *Sosa*,  
21 437 F.3d at 932-35.

## 22 CONCLUSION

23 For the foregoing reasons, Defendants respectfully request that the Court preclude any trial  
24 evidence of or reference to any efforts to lobby lawmakers or otherwise to advocate changes in the  
25 law.  
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1 Dated: March 30, 2022

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**UNITED STATES DISTRICT COURT  
NORTHERN DISTRICT OF CALIFORNIA, SAN FRANCISCO DIVISION**

AARON SENNE, et al., Individually and on  
Behalf of All Those Similarly Situated;

Plaintiffs,

vs.

OFFICE OF THE COMMISSIONER OF  
BASEBALL, an unincorporated association  
doing business as MAJOR LEAGUE  
BASEBALL; et al.;

Defendants.

Case No. 3:14-cv-00608-JCS  
(consolidated with 3:14-cv-03289-JCS)

**CLASS ACTION**

**CERTIFICATE OF SERVICE**

I hereby certify that March 30, 2022, I caused to be served the following:

Defendants' Motion in Limine No. 7 to Preclude References to Lobbying Efforts  
by e-mail on the following counsel for Plaintiffs:

**TO: KOREIN TILLERY, LLC**

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Dated: March 30, 2022

Respectfully submitted,

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**UNITED STATES DISTRICT COURT**

**NORTHERN DISTRICT OF CALIFORNIA, SAN FRANCISCO DIVISION**

AARON SENNE, et al., Individually and on  
Behalf of All Those Similarly Situated;

Plaintiffs,

vs.

OFFICE OF THE COMMISSIONER OF  
BASEBALL, an unincorporated association  
doing business as MAJOR LEAGUE  
BASEBALL; et al.;

Defendants.

CASE NO. 3:14-cv-00608-JCS (consolidated  
with 3:14-cv-03289-JCS)

**CLASS ACTION**

**PLAINTIFFS' RESPONSE TO  
DEFENDANTS' MOTION *IN LIMINE*  
NO. 7 TO PRECLUDE REFERENCES TO  
LOBBYING EFFORTS**

Hearing Date: May 4, 2022  
Hearing Time: 2:00 p.m.  
Courtroom: F, 15th Floor  
Judge: Honorable Joseph C. Spero

1 **I. INTRODUCTION**

2 Defendants seek to prevent Plaintiffs from introducing evidence of their lobbying/legislative  
3 efforts or other “advocacy for legal reform” on the ground that such evidence is irrelevant and  
4 prejudicial. The motion should be denied. The evidence is relevant to Defendants’ willfulness or lack  
5 of “good faith,” and Defendants have failed to demonstrate any prejudice they will suffer if the jury is  
6 allowed to hear evidence of their legal lobbying activities.

7 **II. ARGUMENT**

8 *In limine* rulings are preliminary evidentiary rulings committed to the district court’s sound  
9 discretion. *United States v. Bensimon*, 172 F.3d 1121, 1127 (9th Cir. 1999). Evidence is excluded on a  
10 motion *in limine* only if it is clearly inadmissible for any purpose. *Jonasson v. Lutheran Child & Fam.*  
11 *Servs.*, 115 F.3d 436, 440 (7th Cir. 1997); *see also Fresenius Med. Care Holdings, Inc., v. Baxter Int’l, Inc.*, No.  
12 C 03-01431 SBA(EDL), 2006 WL 1646113, at \*3 (N.D. Cal. June 12, 2006). If the evidence is not  
13 “clearly inadmissible for any purpose,” the trial judge should defer admissibility rulings until trial when  
14 he can better assess the evidence’s relevance and impact on the jury. *Jonasson*, 115 F.3d 436, 440 (7th  
15 Cir. 1997); *see also Mathis v. Milgard Mfg., Inc.*, No. 316CV02914BENJLB, 2019 WL 482490, at \*1 (S.D.  
16 Cal. Feb. 7, 2019). The denial of a motion *in limine* does not mean the evidence *will* be admitted at trial,  
17 but rather that ruling on its admissibility prior to trial is inappropriate. *In limine* rulings are subject to  
18 change or alteration as the case unfolds. *McSherry v. City of Long Beach*, 423 F.3d 1015, 1022–23 (9th  
19 Cir. 2005), *as amended* (Oct. 27, 2005).

20 Here, it cannot be said evidence of Defendants’ lobbying efforts is “inadmissible for any  
21 purpose.” Under Rule 401, evidence is relevant if: “(a) it has any tendency to make a fact more or less  
22 probable than it would be without the evidence; and (b) the fact is of consequence in determining the  
23 action.” Fed. R. Evid. 401. Defendants’ efforts to lobby Congress to enact the Save America’s Pastime  
24 Act (“SAPA”) and their other efforts to “advocate for legal reform” are highly relevant to whether  
25 Defendants’ violation of the labor laws was “willful” or whether Defendants were acting in “good  
26 faith”—two matters at issue in this case.

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1 If Plaintiffs prove Defendants' violation of the labor laws was "willful," the usual limitations  
 2 period is extended an extra year under the FLSA, Arizona and Florida law. *See* 29 U.S.C. § 255(a);  
 3 Ariz. Rev. Stat. Ann. § 23-364(H); Fla. Stat. Ann. § 95.11(2)(d). The Court discussed the standard for  
 4 willfulness under the FLSA in its March 10, 2022 Order. A violation is willful if the employer either  
 5 knew or showed reckless disregard for whether the failure to pay minimum wage or overtime was  
 6 prohibited by law. Ariz. Lab. Code § 23-364(H); 29 U.S.C. § 255(a); C.F.R. § 578.3; *McLaughlin v.*  
 7 *Richland Shoe Co.*, 486 U.S. 128, 133 (1988); *Flores v. City of San Gabriel*, 824 F.3d 890, 906 (9th Cir.  
 8 2016); *Chao v. A-One Med. Servs., Inc.*, 346 F.3d 908, 919 (9th Cir. 2003); *see also* Ninth Circuit Model  
 9 Jury Instruction (Civil) 11.14. "Reckless disregard" means the failure to make adequate inquiry into  
 10 whether conduct complies with the law, and an employer thus acts willfully by 'disregard[ing] the very  
 11 'possibility' that it was violating the statute.'" ECF No. 1071 at 141, *quoting Terrazas v. Carla Vista Sober*  
 12 *Living LLC*, No. CV-19-04340-PHX-GMS, 2021 WL 4149725, at \*3 (D. Ariz. Sept. 13, 2021), *quoting*  
 13 *Alvarez v. IBP, Inc.*, 339 F.3d 894, 908 (9th Cir. 2003), *aff'd*, 546 U.S. 21 (2005). If there is a genuine  
 14 issue of material fact, the jury determines whether a violation of the FLSA was "willful." *Id.*

15 Evidence that Defendants lobbied Congress to enact SAPA proves that Defendants not only  
 16 disregarded the possibility they were violating the labor laws, but that Defendants *actually knew* that  
 17 they were violating the labor laws and sought a Congressional fix for their problem. There would be  
 18 no need for Defendants to lobby to Congress to specifically exempt minor league baseball players  
 19 from coverage under the FLSA if Defendants truly believed in good faith that they were already  
 20 exempt from the requirements of the FLSA, either because they were "trainees" instead of employees  
 21 or fell under either of the two FLSA exemptions Defendants have asserted. A party does not have to  
 22 wait to be told by a judge in a decision on summary judgment that they are violating the law in order  
 23 to have violated the law willfully. The jury should be allowed to hear evidence about Defendants'  
 24 lobbying efforts and support of SAPA, because it bears directly on Defendants' own assessment of  
 25 whether they were or were not in compliance with the law, which is the heart of the willfulness  
 26 inquiry.

1 The probative value of such evidence is most certainly not “substantially outweighed” by the  
 2 prejudice Defendants will suffer if the jury is allowed to hear it. Defendants do not even attempt to  
 3 explain how they would be prejudiced if the jury were allowed to hear incontrovertible evidence that  
 4 MLB engaged in the perfectly lawful act of lobbying Congress to pass the SAPA. That is because  
 5 there could be no prejudice.

6 Defendants’ argument that such evidence is “barred” by the *Noerr–Pennington* doctrine is  
 7 wrong. Under *Noerr–Pennington*, which is derived from First Amendment protections, “those who  
 8 petition any department of the government for redress are generally immune from statutory liability  
 9 for their petitioning conduct.” *Sosa v. DIRECTV, Inc.*, 437 F.3d 923, 929 (9th Cir. 2006). Here, none  
 10 of Plaintiffs’ claims (violations of the minimum wage and overtime laws) seek to impose liability on  
 11 Defendants *based on their lobbying efforts*. There is no question those efforts were entirely lawful. If the  
 12 Court believes the jury will have any confusion on this point, a curative instruction can be crafted. But  
 13 no instruction is necessary—the fact that Defendants caused (and supported) the enactment of SAPA  
 14 goes to the willfulness of the underlying misconduct, not to the question whether they are liable for  
 15 the underlying misconduct.

16 *Noerr–Pennington* is not an evidentiary rule and does not act as a complete bar to admissibility in  
 17 any event. As the Supreme Court held in the seminal case on the issue, “It would of course still be  
 18 within the province of the trial judge to admit this evidence, if he deemed it probative and not unduly  
 19 prejudicial . . . if it tends reasonably to show the purpose and character of the particular transactions  
 20 under scrutiny.” *United Mine Workers of Am. v. Pennington*, 381 U.S. 657, 670 n.3 (1965). As explained  
 21 above, evidence that Defendants lobbied Congress to enact SAPA is pertinent to whether Defendants  
 22 were acting “willfully” or lacking “good faith” in their failure to pay Plaintiffs the minimum wage and  
 23 overtime required by law. The evidence is admissible for this purpose despite *Noerr–Pennington*. *See, e.g.,*  
 24 *In re Chrysler–Dodge–Jeep Ecodiesel Mktg., Sales Pracs., & Prod. Liab. Litig.*, 295 F. Supp. 3d 927, 973 (N.D.  
 25 Cal. 2018) (in RICO case, rejecting argument that evidence of lobbying activities was barred under  
 26 *Noerr–Pennington* because the evidence helped prove knowledge and intent to participate in RICO  
 27 enterprise).

**III. CONCLUSION**

The evidence Defendants seek to exclude is relevant to the issue of willfulness, and Defendants have failed to articulate any prejudice they will suffer as a result of the introduction of evidence of their completely lawful lobbying efforts. *Noerr-Pennington* has nothing to do with the matter at hand. The motion should be denied.

DATED: April 11, 2022

Respectfully submitted,

/s/ Garrett R. Broshuis

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*Plaintiffs Co-Lead Class Counsel*

**CERTIFICATE OF SERVICE**

I hereby certify that on April 11, 2022, I electronically filed the foregoing with the Clerk of the Court using the CM/ECF system, which will send notification of such filing to all attorneys of record registered for electronic filing.

/s/ Garrett R. Broshuis  
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